

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ACDE-00 ERDE-00 ERDA-05 CIAE-00
H-01 INR-07 IO-13 L-03 NSAE-00 OIC-02 OMB-01 PA-01
PM-04 PRS-01 SP-02 SS-15 TRSE-00 NSC-05 SSO-00 NSCE-00
INRE-00 /083 W
-----071900Z 059751 /41

O 071800Z MAR 77
FM US MISSION NATO
TO SECSTATE WASHDC IMMEDIATE 2049
SECDEF WASHDC IMMEDIATE
INFO USDEL MBFR VIENNA IMMEDIATE
AMEMBASSY BONN
AMEMBASSY LONDON
SHAPE
USCINCEUR

S E C R E T SECTION 1 OF 2 USNATO 1236

E.O. 11652: GDS
TAGS: PARM NATO
SUBJECT: MBFR: DATA DISAGGREGATION: SPC MEETING MARCH 7

REF: (A) STATE 49526 (DTG 051848Z MAR 77)
(B) MBFR VIENNA 88 (DTG 021551Z MAR 77),
(C) USNATO 1195 (DTG 041706Z MAR 77)

SUMMARY: SPC ON MARCH 7 CONSIDERED AHG REQUEST FOR
AUTHORIZATION TO TABLE US DATA TOTALS. SPC APPROVED
AD REFERENDUM A TEXT OF DRAFT GUIDANCE INCLUDING THE
ADDITIONS SOUGHT BY THE US, AND NAC APPRO AL WILL BE
BY SELENCE PROCEDURE IN THE ABSENCE OF OBJECTIONS BY
COB WEDNESDAY, MARCH 9. END SUMMARY

1. US REP (MOORE), PER REF A, STATED THAT THE US
IS PREPARED TO HAVE ITS MANPOWER DATA TABLED ONLY
AS PART OF A PREARRANGED, SIMULTANEOUS EXCHANGE OF US-
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SOVIET DATA; THAT THIS POINT SHOULD BE INCLUDED IN
THE NAC GUIDANCE; AND THAT THE NAC GUIDANCE WHOULD
ALSO INCLUDE SPECIFIC DISCLAIMERS AS EXPRESSED IN
PARAS 19 AND 20, REF B.

2. UK REP (HOLMER) SAID THAT THE UK COULD ACCEPT THE
US DRAFT GUIDANCE (PARA 6, REF C), WITH
INCLUSION OF THE DSICLAIMRS IN PARAS 19 AND 20 OF
THE AHG REPORT. HOWEVER, UK WOULD BE LESS HAPPY
ABOUT INCLUDING IN THE GUIDANCE THE POINT THAT THE

TABLING SHOULD BE PART OF PREARRANGED EXCHANGE, SINCE UK WOULD PREFER TO LEAVE THE MANNER OF TABLING TO THE AHG. HOWEVER, SINCE THE US VIEW SEEMED TO BE FIRM, HE WAS SURE LONDON WOULD THINK AGAIN ON THIS POINT.

3. BELGIAN REP (CROLLEN) SAID THAT BELGIUM COULD ACCEPT THE IS TEXT WITH THE ADDITIONS PROPOSED BY THE US REGARDING PREARRANGED EXCHANGE AND REGARDING DISCLAIMERS. HOWEVER, BELGIUM WOULD ALSO LIKE TO MAKE CLEARER IN THE GUIDANCE THAT THE TABLING OF US DATA SHOULD NOT LEAD TO TABLING OF SUB-TOTAL FOR THE OTHER ALLIES, AND SHOULD NOT SERVE AS A PRECEDENT FOR THE OTHER SIDE. BELGIUM DOES NOT SEE A FIRM LINK BETWEEN TAILING OF SUB-TOTAL FOR THE OTHER ALLIES AND ACCEPTANCE OF NATIONAL SUB-CEILINGS, BUT THE TABLING OF SUB-TOTALS FOR THE OTHER ALLIES WOULD CERTAINLY BE AN IMPORTANT STEP WITH IMPORTANT PSYCHOLOGICAL IMPLICATIONS.

4. THE CHAIRMAN (JUNG), WITH RESPECT TO BELGIAN REP'S PROPOSED ADDITION, CALLED ATTENTION TO PARA 22 OF THE AHG REPORT, WHERE THE AHG STATED ITS INTENTION TO OPPOSE EASTERN ATTEMPTS TO OBTAIN TABLING OF NATIONAL TOTALS
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FOR THE OTHER ALLIES, AND ITS BELIEF THAT IT WOULD NOT BE DESIRABLE FOR THE WEST TO TAKE A CATEGORICAL POSITION WHICH WOULD RULE OUT SUCH A STEP FOR THE FUTURE. DUTCH REP (MEESMAN) THOUGHT THAT WORKING THE BELGIAN POINT INTO THE GUIDANCE WOULD BE UNNECESSARY AND TIME CONSUMING.

5. FRG REP (CITRON) SAID THAT THE FRG COULD ACCEPT THE IS TEXT, WITH THE ADDITIONS PROPOSED BY THE US, EXCEPT THAT THE FRG WISHED TO INTRODUCE THE WORD "THESE" PRIOR TO "SUB-TOTALS" IN THE FIRST DISCLAIMER, SO THAT "THE TABLING OF THESE SUB-TOTALS IS WITHOUT PREJUDICE TO THE OVERALL POSITION OF EITHER SIDE." (NOTE: FRG REP HAD TOLD US IN THE MORNING THAT HIS INSTRUCTIONS WERE TO SEEK THE REMOVAL OF THE FIRST DISCLAIMER. BONN FELT THAT THE TABLING OF US SUB-TOTALS WAS CLEARLY WITHOUT PREJUDICE TO THE OVERALL POSITION OF EITHER SIDE, AND WAS WITHIN THE ALLIED NEGOTIATING CONCEPT. THE LANGUAGE OF THE DISCLAIMER AS DRAFTED BY THE AHG MIGHT IMPLY THAT THERE COULD BE A FURTHER TABLING OF SUB-TOTALS OF THE OTHER ALLIES. HE SAID THAT HIS INSTRUCTIONS ALSO PROVIDED A FALL-BACK, AS AN ALTERNATIVE TO DELETING THE DISCLAIMER, I.E., INTRODUCING THE WORD "THESE" PRIOR TO "SUB-

TOTALS" SO AS OTO MAKE CLEAR THATTHE SUB-TOTALS
WERE STRICTLY US SUB-TOTALS. IT WAS THIS
ALTERNATIVE WHICH HE PROPOSED IN SPC. END NOTE)

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TO SECSTATE WASHDC IMMEDIATE 2050
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AMEMBASSY BONN
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6. FRG REP DISAGREED WITH BELGIAN REP ON THE
ADVISABILITY OF ADDING LANGUAGE TO THE DRAFT
GUIDANCE TO UNDERLINE THAT THERE WAS NO PREEDENT
FOR THE TABLING OF NATIONAL TOTALS OF OTHER
ALLIES. HE SIAD THAT HIS AUTHORITIES BELIEVE THAT
A FURTHER NATIONAL BREAKDOWN WOULD NOT PROVIDE
ANY CLEAR ADVANTAGES IN CLARIFYING DATA ISSUES IN
VIENNA, AND WOULD INVOLVE RISKS. HOWEVER, BONN DID
NOT BELIEVE IT NECESSARY TO FURTHER SPECIFY
THIS IN GHE GUIDANCE. THE AD HOC
GROUP IS AWARE OF THE VIEWS OF THE ALLIES REGARDING
FURTHER NATIONAL BREAKDOWN, AND CAN TAKE NOTE.
HE SAID THAT THE FRG DID NOT RULE OUT AUTHORIZING
AHG TO TABLE A FURTHER BREAKDOWN, BUT DOES NOT WANT
TO GIVE THE OTHER SIDE A MEANS AT THIS TIME TO
PRESS FOR FURTHER BREAKDOWN.

7. BELGIAN REP SAID HE THOUGHT HE COULD DROP
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THE BLEGIAN PROPOSAL, WHICH HAD NOT BEE
A SINE GUA NON FOR BELGIUM. HE SIAD HE COULD SUPPORT
THE IS TEXT, WITH THE US ADDITIONS, WITH AMENDMENT
OF THE FIRST DISCLAIMER AS PRPOSED BY FRG. ITALIAN
REP (SFARA) ALSO SUPPORTED THE FRG AMENDMENT, WHICH

WOULD SERVE TO PRECENT IMPROPER INTERPRETATIONS OF THE DISCLAIMER.

8. THE SPC APPROVED AD REFERENDUM A TEXT OF DRAFT GUIDANCE BASED ON THE IS TEXT, WITH THE US ADDITIONS, AND INCLUDING THE FRG AMENDMENT. NAC APPROVAL WILL BE BY SILENCE PROCEDURE, WTH THE TEXT BECOMING NAC GUIDANCE IN THE ABSENCE OF OBJECTIONS BY CLOSE OF BUSINESS WEDNESDAY, MARCH 9. IF THERE ARE OBJECTIONS BEFORE THAT TIME, SPC WILL MEET AGAIN ON THE TEXT.

9. BEGIN TEXT:

MBFR: DATA ON US MILITARY MANPOWER IN THE AREA OF REDUCTIONS:

IN RESPONSE TO THE AD HOC GROUP'S REQUEST CONTAINED IN ITS 2ND MARCH MESSAGE WCA/IS/20/77 TO THE COUNCIL (REPRODUCED AS AGV(77)004), ALLIED NEGOTIATORS ARE HEREBY AUTHORIZED TO USE IN THE NEGOTIATIONS THE FOLLOWING DATA, VALID AS OF 1ST JANUARY, 1976, ON US MILITARY MANPOWER IN THE AREA OF REDUCTIONS"

TOTAL US MILITARY MANPOWER (EXCEPT FOR THE NAVY): - 224,000

TOTAL US GROUND FORCE MANPOWER: - 193,500

THESE DATA MAY BE TABLED ONLY AS PART OF SECRET

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A PREARRANGED, SIMULTANEOUS EXCHANGE OF US-SOVIET DATA.

THE AD HOC GROUP SHOULD MAKE A DISCLAIMER TO THE EFFECT THAT THE TUVLING OF THESE SUB-TOTALS IS WITHOUT PRJUDICE TO THE OVERALL POSITION OF EITHER SIDE.

THE AD HOC GROUP SHOULD ALSO MAKE A SICLAIMER TO THE EFFECT THAT, IN THE ABSENCE OF AGREEMENT ON AN EFFECTIVE DATE FOR COMPUTING REDUCTIONS AND LIMITATIONS, THE TABLING OF THESE FIGURES IS WITHOUT PREJUDUCE TO THE SPECIFIC DATA WHICH WOULD FORM THE BASIS OF AN MBFR AGREEMENT. END TEXT.
STRAUSZ-HUPE

SECRET

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